The Status of Nuclear Safety Reform Initiatives

May 27, 2025 Tokyo Electric Power Company Holdings, Inc.



Contents of this report

- At the Kashiwazaki-Kariwa Nuclear Power Station various safety measures have been implemented based on the lessons learned from the Fukushima Daiichi Nuclear Power Station Accident and technical preparations for the restart of Unit 7 have been completed. Preparations for the restart of Unit 6 should be completed by the summer of this year.
- However, in the wake of the Noto Peninsula Earthquake that occurred last year, we are carefully addressing the concerns and questions of community residents that feel uneasy about the ability to evacuate in the event of a compound disaster, and we are also engaged in preparedness support initiatives.
- While focusing on the issues mentioned above, at this meeting of the NRMC we will provide an update on how we are addressing labor accidents and physical protection issues as part of nuclear safety reform initiatives.

Report contents

- 1. Various safety measures implemented based on the lessons learned from the Fukushima Daiichi Nuclear Power Station Accident (Including progress made at Units 6/7)
- 2. Communicating with the region
- 3. Preparedness support initiatives
- 4. Addressing labor accidents and our "One Team" approach
- 5. Physical protection initiatives



1-1. Lessons learned from the Fukushima Daiichi Nuclear Power Station Accident and countermeasures

At the Kashiwazaki-Kariwa Nuclear Power Station countermeasures have been implemented based on the regrets and lessons learned from the Fukushima Daiichi Nuclear Power Station Accident not under the assumption that, "accidents will not happen," but rather that, "unforeseen accidents can happen."

Background and Lessons Learned from the Fukushima Daiichi Nuclear Power Station Accident



1-2. Safety Measure 1: Earthquake/Tsunami Countermeasures

- Countermeasures implemented after redesigning important systems so that they can withstand an earthquake on par with the Noto Peninsula Earthquake and Chuetsu-Oki Earthquake.
- Facilities reinforced to prevent buildings from being flooded with seawater in the event of a tsunami



1-3. Safety Measure 2: Securing Power Sources

- Multiple substitute power sources have been installed in order to provide power to systems used to cool the reactors, etc. in the event that all on-site power is lost.
- These substitute power sources have also been distributed so that they would not be impacted by a tsunami



· Countermeasures prior to the Fukushima Daiichi Nuclear Power Station Accident



··· Additional/strengthened countermeasures in light of the new regulatory requirements issued after the Fukushima Daiichi Nuclear Power Station Accident

Examples of securing power sources



Five off-site power transmission lines have been built to ensure that necessary power can be received from off-site in the event of an accident



Started up in the event that off-site power was lost in order to provide required power. Can be used to crossfeed power to all units



Equipped with generators that produce electricity using turbines powered by diesel combustion gases, these trucks can provide power to large cooling systems. Parked in areas that would not be affected by a tsunami.



Highly mobile trucks that can be moved to wherever power is needed. Parked in areas that would not be affected by a tsunami

Additionally installed DC power sources



- The power station uses mainly DC power sources to power primary plant status monitoring and control systems. Therefore, the plant was built with multiple large capacity storage batteries to be used as these DC power sources.
- We have additionally installed large capacity storage batteries in high locations in the reactor buildings that are more than 15m above sea level and would not be impacted by flooding in order to improve reliability



1-4. Safety measures 3 and 4: Securing substitute cooling methods /Preventing the discharge of radioactive substances

- Redundant and diversified safety measure systems enable an accident to be brought under control
- In the rare event that it might be necessary to discharge radioactive substances into the atmosphere, an alternative circulated cooling system would enable the substances to be contained within the PCV for approximately 10 days after an accident, and filter vent equipment would reduce the number of radioactive substance particles by 1/1000.



1-5. Progress at Units 6/7 and restart schedule

- In April 2024, Unit 7 was charged with fuel and technical preparations for reactor restart were completed in June of the same year. We are currently in the process of conveying the status of power station initiatives to regional residents.
- Safety regulation authorization for Unit 6 was received from the Nuclear Regulation Authority in February 2025 and all inspections required for restart have been completed. The reactor will be charged with fuel starting on June 10.



1-6. Unit 6 reactor main system integrity check

As with Unit 7, we are confirming the integrity of the main reactor systems at Unit 6



1-7. Emergency response training

- Operators engage in training scenarios that are more severe than the Fukushima Daiichi Nuclear Power Station Accident and through integrity checks and training at thermal power plants that are actually in operation, they improve the senses they need to operate an actual plant and gain realworld experience.
- In order to improve the ability to cooperate with emergency first responders, in FY2023 off-site power repair training was implemented in coordination with TEPCO Power Grid, a core company, and in FY2024 training on how to respond to a compound disaster (nuclear + fire) was implemented in coordination with the public fire department after developing scenarios of suitable difficulty that envision actual disasters on a wide scale.
- During emergency response drills in FY2024, other power stations acting as assessors commented that, "there is good coordination between field commanders and site personnel, and we get the sense that everyone has become quite experienced through daily training," "the power station headquarter commander quickly determined the emergency action level (EAL)," and "it feels like all issues pertaining to communicating information to external parties have been rectified."





2. Communication with the region

- Regional residents have expressed concerns over evacuating in the event of a compound disaster in the wake of the Noto Peninsula Earthquake of last year.
- TEPCO communication booths that are set up throughout all of Niigata Prefecture are used to carefully address concerns and questions pertaining to power station safety. Since FY2024 we have increased the frequency at which we set up these booths in order to have as many people as possible come visit.
- Briefings for prefectural residents are also held in order to address their concerns and questions. And, in December 2024, we started a new initiative called the "TEPCO Forum," which was held to hear the opinions of prefectural residents and deepen their knowledge and understanding about energy, radiation, and power station safety.

< TEPCO communication booths >







- Set up 178 times since 2015.
 39,732 visitors (as of May 8, 2025).
- Set up 42 times during FY2024. 11,300 visitors.
- Opinions elicited at the booths are provided as feedback to the power station and leveraged in power station operations

<Briefings for prefectural residents/TEPCO Forum> 発電所で事故が起きたら、被ばくしてしまうの? まずは被ばくすることがないよう、多重化・多様化した安全対策 により事故収束の対応をします。万が一、ベント**を実施 せざるを得ない場合でも、事故発生からベントまでに約10日間 性物質を閉じ込める※2とともに、「フィルタベント設備」により 放射 大気中へ放出する放射 獣転が入っている原子仰を協調する喧嚣内の圧力を下げるためにガスを放出する 「代替循環冷却(代替熱交換器車等)」により約10日間放射性物質を閉じ込む 安全対策の多重化・多様化(電源・冷却手段の確保) ・福島第一原子力発電所事故以前からの対策 福島第一勝子力発電所事物後の新規制業事を読まえて追加・強化した対象 電源確保の一例 冷却手段の確保の一例 事故時に発電所外部から 雷源駆動のポンプや原子な 必要な電力を受量できる の蒸気を駆動源としたポンプ うに外部電源(送電線 目いて原子炉へ注水。 5回線確保。

It was explained that in the event that it was necessary to discharge radioactive substances into the atmosphere, the substances can be contained inside the primary containment vessel for approximately 10 days after an accident and the actual amount of radioactive substances would be drastically reduced by filter vent equipment

3-1. Preparedness support initiatives: Agreement with Niigata Prefecture on nuclear preparedness cooperation

- On October 16, 2020, TEPCO signed an agreement on nuclear preparedness cooperation with Niigata Prefecture in order to improve the effectiveness of protective measures based on the Niigata Prefecture Nuclear Disaster Evacuation Plan
- In accordance with this agreement, a system of cooperation will be built during times of normalcy in order to provide vehicles and personnel to aid with the evacuation of residents in the event of emergency, and this framework of cooperation shall be continually reviewed and improved through participation by TEPCO in nuclear preparedness training implemented by Niigata Prefecture.
- < Agreement on nuclear preparedness cooperation (areas of cooperation) >
 - (1) Personnel for screening (screening when leaving the site during an evacuation) and material/equipment support
 - (2) Provision of personnel and vehicles to help evacuate people with special needs residing in social welfare facilities
 - (3) Provision of information predicting the dispersion of radioactive substances
 - (4) Use of training to review the cooperative framework in place to respond to a nuclear disaster and deliberation/revision of said cooperative framework based on training results



3-2. Preparedness support initiatives: Joint research with universities and opening TEPCO facilities, etc. to the public

- We've already declared our cooperation to strengthen snow-removal measures in order to improve the effectiveness of evacuation measures
- As part of regional preparedness, which includes natural disasters, through joint research with Nagaoka University of Technology we have commercialized a water changer (water purifier that uses microorganisms)
- TEPCO's Service Hall will be open to the public for use as a temporary evacuation center in the event of a natural disaster. And, we are deliberating additional support measures.

<Joint research with Nagaoka University of Technology>

- In 2020 we signed a comprehensive agreement on coordination pertaining to preparedness/disaster reduction
- Through joint research we have developed preparedness products, such as a water changer® and a preparedness vaccine breaker kit®, that was commercialized with the help of companies in Niigata Prefecture.
- The water changer® was used in the aftermath of the Noto Peninsula Earthquake that occurred on January 1, 2024



<Opening TEPCO facilities the public>

- TEPCO's service Hall will be open to the public for use as a temporary evacuation center in the event of a natural disaster
- Going forward, steps will be taken while listening to the opinions of regional residents to open the Kashiwazaki Resilience Center and the Kashiwazaki new main office building, which are slated for construction, to the public in the event of a disaster.



4-1. Addressing labor accidents and our "One Team" approach 2

- Whereas the number of labor accidents had been on a decreasing trend until FY2022, they have increased since FY2023
- A mechanism has been built with contractors by which disaster prevention officers from not only the company involved in the labor accident, but also all other contractors, meet in the field after a labor accident occurs to discuss the issue and prevent similar accidents from happening again. (Joint contractor review meetings "Waigaya meetings")
- These "Waigaya meetings" are one example of One Team initiatives at the Kashiwazaki-Kariwa Nuclear Power Station





Joint contractor review meeting "Waigaya meetings"

"Waigaya meetings" are one example of One Team initiatives intended to build trust that transcends individual positions and build a framework of cooperation



4-2. One Team Initiatives

In addition to joint contractor review meetings, other joint contractor initiatives are underway at the Kashiwazaki-Kariwa Nuclear Power Station, such as encouraging workers to greet one another

 Initiatives aimed at stable operations/achievement of high operation rate have also been started as "one team" initiatives

[Example of One Team initiatives]



Since April 2022, workers have been encouraged on a daily basis to greet one another when they pass through the front gate, baggage check area, and at the protection sub-headquarters.

Contractor site superintendents also participate in these activities in order to contribute to improving communication between station personnel and contractors The Head Office, power stations and contractors work together to achieve stable operation and a high operating rate, thereby contributing to the provision of a stable and affordable supply of power

- ① Power station interwoven with the regional community at which regional workers can work at throughout the year
- ② Use of kaizen to create a front line that uses processes to improve safety/quality
- ③ Cultivation of human resources that can see opportunities for kaizen, and have in-house capabilities, technological prowess, and field skills

Initiatives aimed at stable operations/achievement of high operation rate

Encouraging greetings

One Team Philosophy

1. Everyone on the team has to share a common objective.

There should be no distinction between clients and vendors. Managers, team leaders, and workers must transcend their roles, cooperate, and act with a common objective.

2. There needs to be a basis of trust upon which everyone treats each other as a buddy.

Everyone that works at the power station should be treated as a buddy, and everyone on the team needs to build a relationship of equal standing.

3. The team must be able to complete tasks safely and efficiently.

The team should share information on problems and work together to find the optimal solution so that workers in the field can move forward safely with their tasks.

5. Progress and status of physical protection initiatives

- Improvements have been made to both equipment and equipment operation methods so as to improve the accuracy of security in order to address the physical protection incidents that occurred, such as the unauthorized use of an ID card.
- Security personnel throughout the entire power station have been encouraged to proactively share information on anything out of the ordinary that they notice and quickly make corrections, and a monitoring office under the direct supervision of the president checks these initiatives to prevent them from becoming lax.

[Recent physical protection topics]

① Reduction in the number of false alarms

- The number of false alarms has dramatically decreased since replacing intruder detection devices with units more suited to the weather conditions. ^{*}
- Further improvements will be made to further decrease the number of false alarms
- % Reducing the number of false alarms means less burden on monitoring personnel and contractors thereby enabling normal monitoring

② Alleviating congestion during rush-hour

 Power station entry checkpoints were becoming congested during the morning rush hour, so various congestion mitigation measures were implemented and the congestion at the front gate has been alleviated



Road to the front gate early in the morning on February 5

- Vehicles carrying people with only hand luggage prioritized for entry (continued from last year)
- Restrictions on the entry of vehicles and trucks for which inspections require time (same as above)
 Use of smart lanes (February)
- Added inspection lanes
 (April)
 Faction inspection
 - Earlier inspection commencement time (same as above)



Road to the front gate early in the morning on April 10



Our resolution

"Keep the Fukushima Nuclear Accident firmly in mind; we should be safer today than we were yesterday, and safer tomorrow than today; we call for nuclear power plant operators that keep creating unparalleled safety."



Reference materials



6

Nuclear regulatory inspection category change

- As a means of communicating in-house and with external parties, PHS, etc. (DB systems ^{*1}) have been installed in the emergency response center and the Unit 7 main control room along with satellite phone systems, etc. (SA systems ^{*2}) that would be used in the event of DB system nonconformity in accordance with the new regulatory requirements.
- Predetermined numbers have been set for SA systems to indicate LCO as prescribed in the safety regulations and any inability to fulfill these requirements due to malfunction, etc., is to be deemed as an LCO deviation ^{×3}. In the year ending January 31, 2025, four LCO deviations occurred in conjunction with satellite phone system nonconformances.
- At a meeting of the Nuclear Regulation Authority held on April 30, the inspection handling category ^{*4} was switched from Category 1 to Category 2 and TEPCO received notification of the implementation of additional inspections and the need to submit a report on plans to implement corrective measures (said report was submitted to the Nuclear Regulation Authority on May 12)



- %1 DB systems (Design basis accident handling systems): Existing systems installed prior to the implementation of the new regulatory requirements
- *2 SA systems (Severe accident handling systems): Equipment installed to supplement existing systems in order to guarantee diversity in accordance with the new regulatory requirements
- ※3 The safety regulations stipulate the quantity of devices that must be operational in order to ensure safety functions as well as temperature/pressure limitations that must be abided by for each reactor status. These are referred to as "Limiting Conditions for Operation" (LCO)
- ×4 Category 1: Action objectives for each area of monitoring are being fulfilled and the operator can make improvements independently

Category 2: Action objectives for each area of monitoring are being fulfilled, but there is slight degradation of safety actions taken by the operator

Direct cause of satellite phone system coms failure

- A cause analysis chart was created to identify the location of the malfunction and investigate the cause
 - Nonconformities found with the integrated circuit (IC) that is part of the antenna No. 1 and No. 5 motherboard It is assumed that the cause of the nonconformity was accelerated degradation caused by temperature differences throughout the year
 - It is assumed that moisture found its way inside the connector and caused an internal short that led to the coms failure

Date of occurrence	Installation location	Nonconforming component	Investigation results
First incident: November 21, 2024		Satellite phone terminal No.1 Antenna No.1	 Terminal nonconformity could not be reproduced and assumed to be transient Antenna internal IC nonconformity found <u>It is assumed that the cause of the nonconformity was accelerated degradation caused by temperature differences throughout the year</u>
Second incident: January 14, 2025	Unit 5 ERC	Satellite phone terminalNo.2	 Cannot be reproduced, assumed to be transient
Third incident: January 27, 2025		AntennaNo.5	 Antenna internal IC nonconformity found It is assumed that the cause of the nonconformity was accelerated degradation caused by temperature differences throughout the year
Fourth incident: January 31, 2025	Unit 7 MCR	Connector	• It is assumed that moisture found its way inside the connector and caused an internal short that led to the coms failure



Satellite phone system Underlying causes 1

- The facts of the incidents contained in this report were compiled and TEPCO confirmed from the results of cause analysis that it has <u>no organizational problems or performance issues</u> pertaining to design, procurement, installation, or maintenance management.
- OPerformance pertaining to the design, procurement, installation, and maintenance management of satellite phone systems was considered upon conducting interviews with installation firms and TEPCO employees managing said systems, gathering documentation, etc., and creating a chronological order chart.
 - Considering the chronological order of "antenna internal IC damage," and "infiltration of moisture into connector"

①Design

It was confirmed that environmental resistance is focused on and that design is managed upon clarifying specifications required for SA systems installed outdoors

2 Procurement

It was confirmed from the procured equipment usage environment specifications that the design requirements were fulfilled

③ Installation

It was confirmed that there were no installation-related defects (infiltration of foreign objects or moisture inside the antenna, damage to the connector heat shrink cap, etc.)

④ Maintenance management

In regards to inspections of the aforementioned system, during SRCM assessment (reliability-focused maintenance), a function check was performed through failure mode analysis and periodic communications checks, and it was confirmed that repairs would be made if necessary

⇒ As a result of the considerations mentioned above, <u>the various actions that TEPCO took from design</u> to maintenance management were deemed to have been suitable



Satellite phone system Underlying causes 2

OReason for selecting the SA system satellite communications system carrier

- ✓ By using a distributed carrier for SA communication systems that use satellites, carrier-side maintenance and malfunctions do not have an impact on multiple systems
- ✓ The aforementioned satellite phone system utilizes highly airtight connectors and long cables due to the installation location thereby resulting in significant transmission loss, and the selected carrier was the only one that could handle the system.

OInvestigation into similar incidents in the past

- ✓ A research into similar incidents that occurred at the Kashiwazaki-Kariwa Nuclear Power Station found that the antenna had been replaced twice, however the manufacturer's opinion of these incidents was that they were both the result of <u>manufacturing defects</u> and that the causes were different from the four LCO deviations.
- ✓ No similar incidents have occurred at the Fukushima Daiichi Nuclear Power Station, Fukushima Daini Nuclear Power Station, manufacturer or other power companies.



OAn underlying cause map was created with the multiple satellite phone system nonconformances that occurred in succession at the top in order to see if there are organizational problems related to three facts.

 \checkmark Underlying causes that hindered the prevention of system malfunction

Out of the direct causes of the malfunction, there was no knowledge about the antenna IC failure mode

In regards to the transmission route, there are discrepancies during manufacturing of outdoor components

The satellite phone terminal error needed to be addressed in a manner that was not mentioned in the user manual

All of these events were difficult to predict and there were no organizational problems that led to them

Underlying factors that prevented quick completion of countermeasures

Countermeasures had been deliberated from the first malfunction but the manufacturer's investigation was unable to identify the malfunctioning component and there were no similar incidents in the past to refer to. Furthermore, malfunctions kept occurring thereby **preventing quick implementation of countermeasures, but there were no organizational problems that led to this.**

\checkmark Underlying causes of why there were no backup units

The aforementioned systems were designed to have a certain degree of reliability as permanently installed SA systems and it was thought that function would be maintained through regular maintenance and inspection.

Furthermore, in regards to having backups to address LCO deviations, since the pre-use operator inspection could be implemented with only the number of installed systems required by the approved design and construction plan, TEPCO thought it was adequate to have a mechanism in place to be able to independently acquire substitute systems, and quickly make repairs [rather than install backup systems]. Therefore, <u>the decision to not install</u> <u>backups is considered to have been suitable based on the situation at the time, and there were no organizational problems that led to the incidents.</u>

% The approved design and construction plan (basic design plan) mentions the number of required systems (Unit 5 ERC: 5; Unit 7 MCR: 1) as shown in the attachment

ONo foreseeable problems or organizational problems were found, and appropriate steps were taken to quickly implement countermeasures after the first event happened, so there were no facts that indicate a deterioration of performance or safety culture.

OIn light of these incidents, efforts are being made to further improve performance and safety culture



Satellite phone system improvement plan and implementation status

- Countermeasures implemented based on the knowledge acquired through the analysis of the direct causes and underlying factors pertaining to the coms failure of satellite phone systems
- Backup systems installed to ensure the required number of satellite phone systems as a way to make further improvements

		Prio	or to change	25		Aft	er change	S	
Countermeasi cause of cor	Antenna nonconformity countermeasures	SRCM assessment (reliability-focused maintenance) implemented and repairs made if necessary			S ir B	SRCM assessment (reliability-focused maintenance) implemented and systems updated every four years. Based on this, all existing antennas were replaced			
	Connector nonconformity countermeasures	The crimped connector on the antenna side was covered with heat shrink tubing to prevent the infiltration of moisture			S tu	Self-adhering tape wrapped around the heat shrink tubing to further prevent the infiltration of moisture			
ures for the ns failure	Temporary coms failure countermeasures	Steps taken to address temporary coms failure (reboot)			M • • ⊓	More detailed procedures created •Steps to address warning lamps and failure logs •Investigation procedure for determining malfunctions			
Countermeasures to ensure the required number of satellite phone		Installation of required quantity			A k	Additional systems ins cept on hot standby	stalled to be	used as backup	S
		Location	Required number	Installed number		Location	Required number	Installed number	
		Unit 5 ERC	5	5		Unit 5 ERC	5	5+1	

Unit 7 MCR

Unit 6 MCR

number of	
systems	

Location	Required number	Installed number
Unit 5 ERC	5	5
Unit 7 MCR	1	1
Unit 6 MCR	1	1

-	(Underway)	
	=20	U

1 + 1

1 + 1

1

1

Specialized Safety Facility (SSF)

- Specialized Safety Facility (SSF) are backup systems used to prevent damage to the primary containment vessels in the event that facilities are rendered inoperable on a wide scale as a result of "widescale damage caused by the intentional crashing of an aircraft" into a power station
- The schedule is under detailed review but specifications are still being solidified so the anticipated completion dates of construction have been changed and the Nuclear Regulatory Agency notified

※ Unit 7: March 2025→August 2029; Unit 6: September 2026→September 2031

